

# GLWA's FY 2019 - 2023 Capital Improvement Plan

GLWA Board Workshop Meeting February 14, 2018, 1:00 p.m.



### **OVERVIEW: What is the Capital Improvement Plan?**

- Five year planning document
- Requires alignment with our overall Financial Plan
- Includes large new projects or effectively gives new useful life for long-lived assets
- Long-lived means the asset has a useful life greater than 20 years
- Compilation of projects from all areas of the organization
- Used by Financial Services Area to understand when we need to issue bonds



### **OVERVIEW:** What We Are Trying to Accomplish

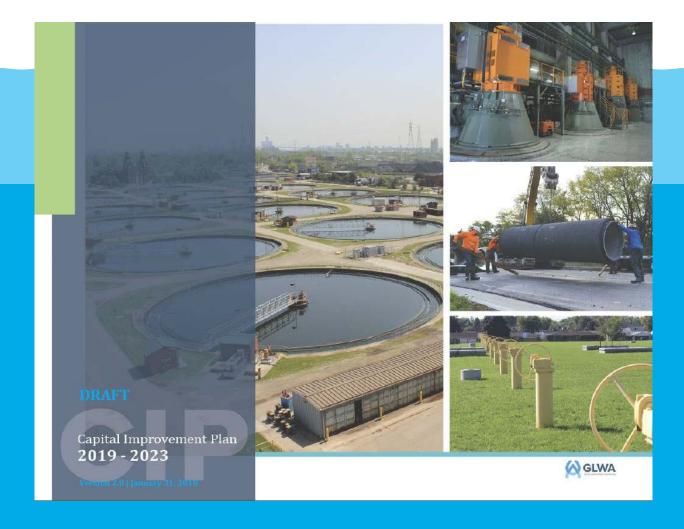
- Increased redundancy, reliability & resiliency of water and wastewater systems
- Adherence with long-term planning document recommendations
- Provide opportunity for Board, Authority Members and stakeholders to provide input
- Best-in-class planning and execution of capital program
  - Efficient & effective spending
  - Planning of human resource needs
  - Planning of financial resource needs







# New CIP Features



#### **NEW CIP FEATURES**

- Robust Business Case Evaluation for all projects
- Identification of project schedule by phase
- Project projected expense year-to-year comparison
- Project phase cost estimate type identification

Task Name	-	Start Date •	Duration -	End Date -	Phase	7	ID +	id_Phase Tasl +1
Scope Development	~	1/8/2019	83	4/1/2019		1	30	1
Procurement		4/2/2019	209	10/28/2019		1	31	2
Project Execution		10/29/2019	1665	5/20/2024		1	32	3
Project Closeout		5/21/2024	83	8/12/2024		1	33	4
*							(New)	(New)

						1,	,000s	OF	DOL	AR	S									
CIP Version +	2016		2017	*	2018		2019		2020	+	2021	*	2022	*	2023	+	2024	+	Total	
2018				100		600	12,	150	11,	780									24,	530
CIP Version -	2016		2017	+	2018		2019	*	2020		2021		2022	+	2023		2024		Total	+
2019		\$1	\$2	52		567	10	453	10	436	4	593		0		0		0	26,	302

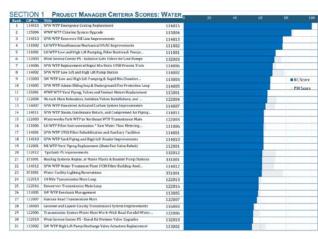
<b>Estimate Class</b>	<b>Project Definition</b>	Method
Class 5	0% to 2%	Judgement, trend analysis, parametric
Class 4	1% to 15%	Expert opinion, trend analysis, more parametric
Class 3	10% to 40%	Combinations of detailed, unit cost, activity-based + class 4 & 5 methods
Class 2	30% to 70%	Primarily deterministic
Class 1	50% to 100%	Deterministic



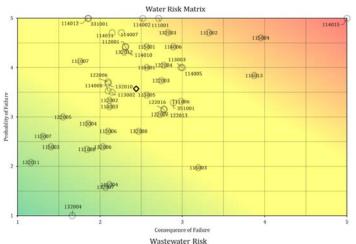
### **NEW CIP FEATURES (Cont'd)**

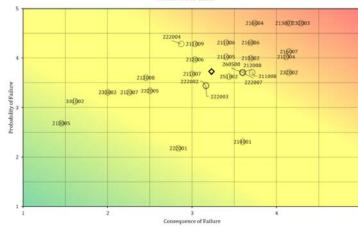
• Further expansion of the project prioritization & risk matrix

No.	Weight	Criteria	Risk Factor
1	12%	Condition	Probability
2	15%	Performance (Service Level/Reliability)	Probability
3	18%	Regulatory (Environmental/Legal)	Consequence
4	11%	0&M	Probability
5	17%	Public Health & Safety	Consequence
6	8%	Public Benefit	Consequence
7	10%	Financial	Consequence
8	9%	Efficiency & Innovation	Consequence











# **NEW CIP FEATURES (Cont'd)**

#### New Tables:

	Water	Wastewater
Tables	Projects	Projects
Five year project totals greater than \$30M	3	7
FY2019 totals greater than \$5M	1	7
Master plan right-sizing projects	10	0
Projects with possible innovative		
solutions/process	3	16
Redundancy and Reliability projects	25	50
Projects necessary for Northeast Water		
Treatment Plant Repurposing	6	0



### **NEW CIP FEATURES (Cont'd)**

#### Projects Identified By Physical Jurisdiction:

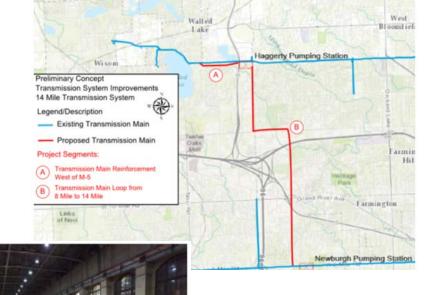
			Centralized
	Water	Wastewater	Services
Jurisdiction	Projects	Projects	Projects
City of Detroit	17	54	3
Lapeer County	2	0	0
Macomb County	1	0	0
Oakland County	10	0	0
Saint Clair County	9	0	0
Wayne County (Outside Detroit)	37	0	0
Multiple Counties	21	0	12





### Criteria Used to Select Highlighted Water Projects

- Decommissioning treatment at Northeast Water Treatment Plant
- Right-sizing water system capacity
- Improving water transmission system redundancy
- Increasing water system reliability





# **Spotlight on Projects - WATER**

NEW CIP#	Project Title	Project Total (\$1,000's)	Project Start Date	Project Completion Date
114002	Springwells WTP Low Lift and High Lift Pump Station	\$85,503	2/1/2017	8/31/2026
114013	Springwells WTP Reservoir Fill Line Improvements	\$6,508	11/8/2015	7/29/2020
115003	Water Works Park WTP Comprehensive Condition Assessment	\$546	7/1/2017	6/30/2020
116002	Pennsylvania, Springwells and Northeast Raw Water Supply Tunnel Improvements	\$33,079	2/14/2017	4/17/2023
122003	Water Works Park WTP to Northeast WTP Transmission Main	\$130,879	10/7/2018	12/30/2024
122004	96-inch Main Relocation, Isolation Valves Installations, and New Parallel Main	\$132,667	7/22/2017	10/17/2025
122013	14 Mile Transmission Main Loop	\$54,426	9/1/2018	5/29/2026
122016	Downriver Transmission Main Loop	\$37,197	12/31/2018	2/17/2026
132010	West Service Center Pump Station - Duval Rd Division Valve Upgrades	\$37,136	9/8/2018	12/1/2023
132012	Ypsilanti Pump Station Improvements	\$9,147	4/28/2018	12/1/2023

### Strategy In Wastewater Engineering Project Selection

Add redundancy where prudent and/or economical

• Improve reliability to maintain compliance

• Increase process efficiency





# **Spotlight on Projects - WASTEWATER**

NEW CIP#	Project Title	Project Total (\$1,000's)	Project Start Date	Project Completion Date
211005	WRRF Pump Station No. 2 Improvements Phase II	\$22,087	11/1/2019	11/14/2025
211006	WRRF Pump Station No. 1 Improvements	\$24,120	4/2/2018	4/16/2025
212008	WRRF Rehabilitation of Intermediate Lift Pumps	\$20,516	4/1/2019	4/14/2025
214001	WRRF Relocation of Industrial Waste Control Division and Analytical Laboratory Operations	\$12,947	7/3/2018	8/15/2020
216006	Rehabilitation of Potable Water, Screened Final Effluent (SFE), Natural Gas, Secondary Water System and Compressed Air Pipelines & SFE Pump Station	\$54,456	7/1/2019	7/14/2025
216007	DTE Primary Electric 3rd Feed Supply to WRRF	\$6,669	8/5/2018	10/2/2020
222001	Oakwood District Intercommunity Relief Sewer Modification at Oakwood District	\$38,000	9/30/2019	8/21/2025
260200	Sewer and Interceptor Rehabilitation Program	\$77,749	Ongoing	Ongoing
260500	Combined Sewer Overflow Outfall Rehabilitation	\$44,337	9/30/2018	6/27/2022
260600	Combined Sewer Overflow Facilities Improvement Program	\$45,221	5/1/2018	3/14/2024



#### 2019 - 2023 CIP PROJECT STATISTICS

#### Project Statistics:

	Existing Projects (Active,		
	Future Planned, Pending		Total FY 2019-
System	Close-out)	New Projects	2023
Water Projects	63	26	89
Wastewater Projects	50	1	51
Centralized Services Projects	8	0	8
Total:	121	27	148





# CIP Alignment With The Financial Plan





FY 2018 and FY 2019 Biennial Budget & Five Year Financial Plan FY 2018 through FY 2022





### **Cost Allocation**

Projected Capital Expenditures  Cost Allocation FY 2019 FY 2020 FY 2021 FY 2022 FY 2023										otal FYs 19-2023	Percent of Five Year Total	
Water												
Common-to-all	\$	61,425	\$	133,893	\$	152,044	\$	174,303	\$	171,074	\$ 692,739	97%
Suburban Only		4,613		3,690		3,690		3,997		4,100	20,090	3%
<b>Grand Total</b>	\$	66,038	\$	137,583	\$	155,734	\$ 1	78,300	\$	175,174	\$ 712,829	100%

	Projected Capital Expenditures													
Cost Allocation		FY 2019	1	Y 2020	I	FY 2021	FY	2022	1	FY 2023		otal FYs 19-2023	Five Year Total	
Wastewater														
Common-to-all	\$	91,905	\$	97,173	\$	95,193	\$ :	109,140	\$	143,107	\$	536,518	85%	
OMID		-		-		13,408		22,920		16,000		52,328	8%	
CSO 83/17		9,277		6,218		2,351		4,351		9,351		31,548	5%	
Industrial														
Waste Control		4,001		7,764		1,000		-		-		12,765	2%	
<b>Grand Total</b>	\$	105,183	\$	111,155	\$	111,952	\$1	36,411	\$	168,458	\$	633,159	100%	



### Capital Outlay vs. Capital Improvement Plan

Category	Capital Outlay < \$5,000	Capital Outlay > \$5,000	Capital Outlay > \$5,000 – Specific I&E	Capital Improvement Plan  – Strategic I&E	Capital Improvement Plan - Bonds
Funding Source	Operations & Maintenance	Operations & Maintenance	Improvement & Extension Fund	Improvement & Extension Fund	Construction Bond Fund
Rationale	Tagged and tracked for internal asset control purposes (not capitalized)	Efficiencies in budget control and procurement	Isolate items that cause variability in the annual financial plan that do not meet the criteria for CIP	funding the CIP with cial plan that do not Revenue Financed Capital	
Frequency	Recurring in nature	Recurring in nature	Unique, nonrecurring, purchases, and/or large dollar assets on a replacement program	Project specific	Project Specific
Life	> One Year	> One Year	> One Year	> 20 years	> 20 years
Examples	Tools, Smartboards, Small Equipment	Pumps, motors, and equipment	Vehicles, large equipment, security and information technology systems	Infrastructure, plant, and facility upgrade, rehabilitation, and/or replacement	Infrastructure, plant, and facility upgrade, rehabilitation, and/or replacement
Justification	Internal review panel	Internal review panel, prioritization, replacement validation with asset records	Internal review panel, prioritization, replacement validation with asset records	Business Case Evaluation; Internal Review Panel; Customer Outreach; GLWA Board Committee	Business Case Evaluation; Internal Review Panel; Customer Outreach; GLWA Board Committee
Procurement Impact	Low – recurring in nature; shorter lead time to bid	Low – recurring in nature; shorter lead time to bid	Medium – specialized resources; additional lead time for RFx; may need evaluation panel	High - specialized resources; additional lead time for RFx; evaluation panel required	High - specialized resources; additional lead time for RFx; evaluation panel required



# **Life of Asset – Basis for Optimizing Resources**

Asset Life Range	FY 2019	1	Pr FY 2020	cted Capita FY 2021	penditure: FY 2022	FY 2023	otal FYs 019-2023	Percent of Five Year Total
Water								
<20 years	\$ 13,172	\$	11,209	\$ 12,565	\$ 11,280	\$ 12,007	\$ 60,233	8%
>20 years	52,866		126,374	143,169	167,020	163,167	652,596	92%
Grand Total	\$ 66,038	\$	137,583	\$ 155,734	\$ 178,300	\$ 175,174	\$ 712,829	100%

Asset Life Range	1	FY 2019	1	Pr FY 2020	cted Capita FY 2021	penditure: FY 2022	FY 2023	otal FYs 019-2023	Percent of Five Year Total
Wastewater									
<20 years	\$	8,312	\$	10,882	\$ 13,659	\$ 10,852	\$ 12,280	\$ 55,985	8.8%
>20 years		96,871		100,273	98,293	125,559	156,178	577,174	91%
Grand Total	\$	105,183	\$	111,155	\$ 111,952	\$ 136,411	\$ 168,458	\$ 633,159	100%



# **Estimating Likelihood of Spend**

	ojected apital	Status as % of Capital		P	roje	ected Capita	al Ex	penditure:	s		
Phase Status	enditures Y 2019	Expenditures FY 2019	1	FY 2020		FY 2021	1	FY 2022	1	FY 2023	otal FYs 19-2023
Water											
Active	\$ 36,933	56%	\$	25,032	\$	14,954	\$	7,991	\$	9,215	\$ 94,125
New	3,910	6%		7,667		9,444		15,744		31,786	68,551
Future Planned	25,192	38%		104,884		131,336		154,565		134,173	550,150
Pending Closeout	3	0%		-		-		-		-	3
Closed	-	0%		-		-		-		-	-
Grand Total	\$ 66,038	100%	\$	137,583	\$	155,734	\$	178,300	\$	175,174	\$ 712,829

	Exp		Status as % of Capital Expenditures	,			ected Capita		TV 2022		otal FYs
Phase Status	1	Y 2019	FY 2019		FY 2020	,	Y 2021	FY 2022	FY 2023	20	19-2023
Wastewater											
Active	\$	61,040	58%	\$	40,386	\$	12,902	\$ 2,250	\$ 2,057	\$	118,635
New		-	0%		230		1,141	6,569	5,767		13,707
Future Planned		44,120	42%		70,539		97,909	127,592	160,634		500,794
Pending Closeout		23	0%		-		-	-	-		23
Grand Total	\$	105,183	100%	\$	111,155	\$	111,952	\$ 136,411	\$ 168,458	\$	633,159



# Construction vs. Soft Costs (Water)

S	Study
D	Design
C	Construction
CA	Construction Assistance
DB	Design and Build
DBA	Design Build Assistance
CM	Construction Management
IA	Intergovernmental Agreement
PO	Purchase Order
PM	Project Management

Phase Status	Projected Capital Expenditures Total FYs Phase Status FY 2019 FY 2020 FY 2021 FY 2023 2019-2023												Category as a Percent of Total FYs 2019-2023
Water													
С	\$	35,713	\$	93,456	\$	92,188	\$	76,011	\$	95,451	\$	392,819	55%
CA		398		110		97		10		-		615	0%
D		396		150		200		200		200		1,146	0%
D/C		1,000		1,000		3,000		3,000		3,000		11,000	2%
D/CA		5,140		6,986		5,783		7,256		4,717		29,882	4%
DB		16,012		28,871		49,770		88,673		68,527		251,853	35%
S		2,759		153		-		-		-		2,912	0%
S/D/C		-		188		229		1,064		1,682		3,163	0%
S/D/CA		4,620		6,669		4,467		2,086		1,597		19,439	3%
Grand Total	\$	66,038	\$	137,583	\$	155,734	\$	178,300	\$	175,174	\$	712,829	100%



# Construction vs. Soft Costs (Sewer)

S	Study
D	Design
C	Construction
CA	Construction Assistance
DB	Design and Build
DBA	Design Build Assistance
CM	Construction Management
IA	Intergovernmental Agreement
PO	Purchase Order
PM	Project Management

Phase Status	FY	7 2019	1	Projecte	apital Expe	ures Y 2022	1	FY 2023	otal FYs 19-2023	Category as a Percent of Total FYs 2019-2023
Wastewater										
С	\$	69,322	\$	73,691	\$ 78,227	\$ 111,216	\$	141,659	\$ 474,115	75%
CM		597		156	-	-		-	753	0%
D		137		892	2,936	1,288		908	6,161	1%
D/C		2,456		4,951	2,351	4,351		9,351	23,460	4%
D/CA		597		543	494	-		-	1,634	0%
DB		16,327		12,053	10,187	10,187		10,187	58,941	9%
S		-		-	1,110	340		90	1,540	0%
S/D/C		9,100		9,160	1,760	1,255		1,439	22,714	4%
S/D/CA		6,647		9,709	14,887	7,774		4,824	43,841	7%
Grand Total	\$	105,183	\$	111,155	\$ 111,952	\$ 136,411	\$	168,458	\$ 633,159	100%



### Strategic vs Specific Use of I&E Funds

- ✓ Striking the balance between bond proceeds and revenue financed capital will lower the cost of capital over the long-term.
- ✓ Revenue financed capital is budgeted for use only after it is received to minimize financial plan risk.
- ✓ When I&E funds are assigned to offset a portion of the costs of specific capital expenses, a transfer is made from the I&E Fund to the Construction Bond Fund.
- ✓ "Transfers from I&E Transfers" are labeled as specific or strategic.
  - "Specific" transfers relate to specifically identified projects (general soft costs for services at the study or design phase).
  - "Strategic" relates to outlining the potential use of Revenue Financed Capital to lower the amount of revenue bonds.
- ✓ Measuring this effort over time will inform stakeholders of the effectiveness of this approach.



### Water CIP - Financial Plan

		Financial Pl	an - Sources a	nd Uses of Cap	ital Spending	
	FY 2018					
Category	Projected	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Water Construction Bond Fund						
Revenue (Sources)						
Bond Proceeds	\$ -	\$ -	\$ 145,000	\$ -	\$ 140,000	\$ 145,000
Investment Earnings	-	743	462	408	252	500
Transfer In from I&E - Specific	10,315	13,172	11,209	12,565	11,280	12,007
Transfer In from I&E - Strategic	-	-	-	80,000	20,000	-
Total Revenue (Sources)	10,315	13,915	156,671	92,973	171,532	157,507
Expenses (Uses)						
Construction	30,231	52,431	123,229	143,924	167,582	167,665
Engineering Services	8,871	11,885	12,580	10,074	9,220	6,115
Internal Costs	941	1,722	1,774	1,736	1,498	1,394
Total Expenses (Uses)	40,043	66,038	137,583	155,734	178,300	175,174
Increase/(Decrease) in Reserves	(29,728)	(52,123)	19,088	(62,761)	(6,768)	(17,667)
Beginning Net Position	173,000	143,272	91,149	110,237	47,476	40,708
Ending Net Position	\$ 143,272	\$ 91,149	\$ 110,237	\$ 47,476	\$ 40,708	\$ 23,041



# **Sewer System – Financial Plan**

		Financial Pl	an - Sources a	ınd Uses of Cap	oital Spending	
Category	FY 2018 Projected	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023
Wastewater (Sewage Disposal) Const	ruction Bond	Fund				
Revenue (Sources)						
Bond Proceeds	\$ -	\$ -	\$ 75,000	\$ 135,000	\$ -	\$ 140,000
Investment Earnings	429	299	633	361	194	300
Revolving Fund and Other Loans	45,965	42,197	30,923	20,799	10,187	10,187
Transfer In from I&E - Specific	3,380	8,312	10,882	13,659	10,852	12,280
Transfer In from I&E - Strategic	-	-	5,000	-	5,000	5,000
Total Revenue (Sources)	49,774	50,808	122,438	169,819	26,233	167,767
Expenses (Uses)						
Construction	60,465	88,803	89,479	76,916	97,688	136,274
Engineering Services	4,953	8,001	13,290	15,639	9,184	6,630
Internal Costs	5,214	8,379	8,386	5,989	6,619	9,554
Other	_	-	-	13,408	22,920	16,000
Total Expenses (Uses)	70,632	105,183	111,155		136,411	168,458
Increase/(Decrease) in Reserves	(20,858)				(110,178)	
Beginning Net Position	136,000	115,142	60,767	72,050	129,917	19,739
Ending Net Position	\$ 115,142	\$ 60,767	\$ 72,050	\$ 129,917	\$ 19,739	\$ 19,048





Questions





**Have a Great Day!**